



FCRPS Cultural Resources Sub-Committee (CRSC)

2020 Winter Quarterly Meeting - Notes

Date & Time: December 2, 2020 - 8:30 a.m. to 1:30 p.m., Pacific Time
Place: CONFERENCE CALL/WEBINAR

Attendees

Participant Name	Present	Affiliation
Greg Anderson (GA) - <i>notes</i>	Y	BPA
Derek Beery (DB)	Y	Reclamation
Jennifer Bertolani (JB)	Y	USACE – NWS
Leah Bonstead (LB)	N	USACE – NWW
Kevin Cannell (KC)	Y	BPA
Michael Flowers (MF)	Y	USACE – NWD
Tara Gauthier (TG)	Y	USACE – NWP
Scott Hall (SMH)	Y	USACE – NWW
Sean Hess (SCH)	Y	Reclamation
Sarah MacIntosh (SM)	Y	USACE – NWS
Celia Moret Crockett (CMC)	Y	BPA
Aaron Naumann (AN)	Y	BPA
Liz Oliver (LO)	Y	USACE – NWP
Kelly Phillips (KP)	Y	BPA Contractor
Jenna Peterson (JP)	Y	BPA
Matthew Punke (MP)	Y	USACE – NWS
Jeremy Ripin (JR)	Y	USACE – NWS
Pei-Lin Yu (PY)	Y	USACE – NWW

Note:

- **Action Items highlighted in blue.** They are summarized in a table at the end.

Introductions & Announcements

- BPA is teleworking until at least March 2021.
- Due to ongoing COVID-19 pandemic, FY2021 cooperating group meetings that had been scheduled as in-person meetings will be rescheduled to conference calls, at least through the end of February.

Review of Action Items from the Previous Meeting

Item	Status
Add Important dates-Oct 7 Program Managers Meet with FCRPS Executives to update on Program Status.	Done
Program Managers will discuss adding the client survey to the System Wide Update- Start date ASAP	Done
Table 3 Committee (Aaron Naumann, Liz Oliver, Celia Moret Crockett) to make draft verbiage in 8 weeks (Oct 30th)	Done
MF to resend out FY21 PI document after going over it today.	Done
SH to seek updates for FCRPS contact list by Oct 15 th 2020.	Done
KP and KC Update FCRPS FY20 meeting calendar	Ongoing
Ask cooperating group participants for volunteers for giving the opening and closing invocation for the SW Meeting. (All)	Done
KP Update FCRPS FY21 Meeting Calendar. (CRSC and Hungry Horse)	Ongoing KP will update the calendar to note the switch of meetings to conference calls through the end of February

SWPA Requirements – Schedule & Milestones

FY20 Annual Report

- The Corps is leading the production of the FY2020 FCRPS annual report. The FY2020 annual report development schedule was sent to project managers on November 6 along with the data tables and appendices from the FY2019 annual report.
- Walla Walla District will be responsible for report compilation. Project managers will send data tables and appendices to MF, LB, and PY by January 8.
- BPA will be producing a draft summary brochure of the annual report as in previous years.

October 2020 Executive Briefing – Summary

- FCRPS Cultural Resource Program managers met with executives and senior management from the three lead agencies to provide a briefing on the program. It had been some time since the previous briefing.
- Agenda items included a review of the new Long Term Program Goals and Measures, co-signature of BPA/Corps compliance correspondence, funding letters of agreement between the agencies, Section 106 issues, and comments from program participants on the five-year review of the FCRPS Systemwide Programmatic Agreement. Executives asked questions, but no issues were raised.
- No date has been set yet for next executive briefing meeting. The program managers would like to have these executive briefing meetings occur on an annual basis.

Program Goals and Measures Summary for FY2021

- First Long Term Program Goal – HPMP/PSPA: For FY2021, the goal is to have the HPMP for the Chief Joseph Project done by end of the fiscal year. A draft of the HPMP is out to the cooperating group for review now, and the next step will be to discuss it with the group. The HPMP should be revised and finalized by end of FY2021. The HPMP could serve as a useful example for other cooperating groups.
- The schedule for the Hungry Horse PSPA needs to be revised, as the original goal was to have had this completed by the end of FY2020, and there is still work needed to address internal agency comments and edits. The plan is to have this completed by the end of January, and then to provide the draft PSPA to the Flathead National Forest and Confederated Salish and Kootenai Tribes to review in February, and then provide it to the Montana SHPO to review after that. It is hoped that the PSPA will be finalized during the current fiscal year.
- Second Long-Term Program Goal – Inventory of APE with focus on non-federal property: For FY2021, focus is on Lower Granite and Albeni Falls Projects. The goal is to send out letters to landowners by the end of the fiscal year. For the Lower Granite Project, letters have been prepared and properties have been identified. Currently waiting on Corps Real Estate to move forward. One issue has been identifying landowners in Adams County, as property records are not published. **SMH will share draft property access letter and documentation with CRSC.** For the Albeni Falls Project, a meeting with Corps Real Estate will occur next week to discuss some concerns about access rights and begin plan for distributing letters. There are about 1200 parcels with flowage easements to target.
- Other long-terms goals don't have specific dates, but are reflected in the performance indicators.

Performance Indicators Status

- The first interim milestones for both of the Corps/BPA FY2021 performance indicators were due Nov. 27th. These are to identify two properties for treatment, and for Corps project managers to draft FY21 statements of work for BPA review. Many cooperating groups have met these first interim milestones, but not all, so the program managers determined the status for both PIs is yellow.
- The next interim milestone for one of the BPA/Reclamation PIs is due December 18. The milestone is to identify sites for treatment. The milestone is in progress, and on track to be met as scheduled.

Systemwide Meeting Summary/Feedback

Stipulation XVI.G

- The agency staff broadly discussed the conversation that was had at the systemwide meeting regarding the agencies' interpretation of the stipulation.
- Consultation could potentially be refined through the implementation of PSPAs, which may partially alleviate issues surrounding the interpretation of the stipulation.

Definition of "cultural resources"

- The agency staff broadly discussed the conversation that was had at the systemwide meeting regarding cultural resources and how they are defined within the context of the FCRPS program. The program is focused on historic properties as defined under Section 106.
- Some program participants would like to see this expanded to include other resources, including those that aren't necessarily properties.
- Possibly some area for compromise in considering properties with traditional cultural significance. As these types of properties can be defined broadly.
- Decision:
 - If this topic comes up during cooperating group discussions, the program managers will address it.

Next Systemwide Meeting – schedule and organizer

- The agencies had thought that an interim in-person meeting could be held after the remote systemwide meeting once the COVID-19 pandemic was 'over'.
- However, due to uncertainties about when the of the pandemic will ultimately be 'over', as well as the length of time that would be required to plan the meeting, the program managers think that

it might not be feasible to have an in-person meeting until the next regularly scheduled systemwide meeting.

FCRPS Handbook Update – update plan

- The FCRPS Cultural Resource Program handbook was last updated circa 2016. The group discussed the need to make revisions or updates to the handbook.
- As a first step, the program managers will make a preliminary review of the handbook to identify items that should be updated, and then provide this to CRSC to get feedback on these and what else should be addressed. There would likely need to be volunteers from within CRSC to work on making revisions.
- **By the end of FY2021, program managers will identify needed revisions to the FCRPS handbook.**

FCRPS Participant Survey

- In accordance with Long-Term Program Goal #6, by the end of FY2021, the agencies are to develop a plan to acquire program participant feedback through a survey or other method.
- SCH: Has been exploring tools such as web-based applications to conduct the survey. As such, doesn't think this will need to be contracted out. Thinks there is some value perhaps in replicating previous surveys in order to look at trends for the program over time. A drawback is that the previous survey is very long, and so would recommend to reduce the survey by half. Thinks that it would still be possible to get good results. Potential options for moving forward could involve the formation of a dedicated survey subcommittee, or SCH could continue to press onward in a solo effort.
- Decisions:
 - CRSC decided on the formation of survey subcommittee. The survey subcommittee will convene and come up with recommendations to present to CRSC at the next meeting. Survey subcommittee will consist of SCH, JB, and GA. **SCH to set up a call to kick-off the survey subcommittee in the immediate future.**

Program Budget

- MP: Important to have budget discussions in these meetings. For Seattle District Projects, the budget goes to operating projects and then to the cultural programs. There are issues with how execution is reported, and this has implications on budgets. This specifically involves BPA's definition of execution.

- MF let MP know he is aware of the budget discussions at Seattle District and let the group know similar discussions are occurring at NWD. He agreed the Corps likes to track budget obligations both throughout and at the end of the FY, while BPA prefers reporting of annual budget execution within the FY and summarized at the end of FY.
- KC: This goes back to BPA's Strategic Plan. Direct funding is flat moving until 2028, which is going to pinch the budget. BPA is looking at how much is executed during the fiscal year, which is different than how the Corps Districts track (obligations). This has been brought up with the Joint Operating Committee (JOC). Attempting to address this through the performance indicators. It has been argued that this is a compliance program, not O&M, and that we have commitments to meet based on SWPA and ROD, and that reduced budgets impacts our ability to meet these.
- SMH: Concur with MP, this is a big problem.
- PY: Mentioned experience working with cooperative agreements to accomplish work through CESU with NPS. Work accomplished in this program seems like it could be accomplished through cooperative agreements. Could help with budget allocation. The NWW Corps is member of Rocky Mountain CESU, as is Reclamation.
- MF: the Corps is a vast agency and while one aspect or office may be able to use the Rocky Mountain CESU, another office may not, depending upon specific authorities. The Corps was granted the ability to enter cooperative agreements with tribes based on the 2016 Water Resources Development Act (WRDA), but there is a guidance process from HQ that needs to be followed.
- JR: Seattle District is working on development of cooperative agreements with consulting Tribes.
- SH: Reclamation has explored other methods of acquisition, but found that services acquired to address legal requirements need to be done through contract.

Project Round Robin

- Chief Joseph:
 - JB: The group is conducting ethnobotanical survey as creative mitigation. We've started our annual curation rehabilitation project and photography; once a site is rehabilitated and photographed a story map will be created as creative mitigation along with Working on HPMP; draft is with CG for review; some sections need to be expanded such as long term planning. Working on cooperative agreements. Completed MOA with CCT for fishing access at Chief Joseph Dam fishery it is being routed for signature. CCT H/A GIS specialist identified some landform depressions that look to be buried house pit depressions through aerial photographs and LiDAR; completed excavation work last

- month but found little to support the argument they are house pits. but that would indicate these depressions were cultural
- CMC: Working on reconciling GIS data discrepancy issues and will dovetail on the Grand Coulee Cooperating Group ideas and efforts for reconciling GIS data.
 - Payos Kuus Cuukwe:
 - CMC: Monitoring and workshop contracts for the tribes are being put together. Most tribes are in their second year of Palus Canyon TCP treatment. Treatments for the second year include interviewing elders, development of place-based educational activities and an assessment of sites for future archaeological analysis of first foods.
 - PY: Will be working with CCT on a contract for year two of alternative mitigation at Palus Canyon TCP. Also working on completing reports for work at 45FR13 and 45FR4 in order to be able to move forward with treatments for these.
 - SMH: PSPA and paralleling HPMP for the McNary Project is coming up, recently had meeting with agencies to discuss.
 - Wana Pa Koot Koot
 - LO: A contract has been awarded to move petroglyphs from Fort Vancouver to the *Temani Pesh-wa* trail as a mitigation project. Also working on a fencing project along the John Day River to keep out cattle that are trampling sites there. Continuing to work on The Dalles HPMP, currently reviewing the need for a consultation process within the HPMP. Also, Portland District has developed a NAGPRA comprehensive agreement, which is almost ready to be sent out for tribal review.
 - Albeni Falls
 - JR: AFD is moving forward with 10BR91 treatment. Rock has been purchased and delivered, and the contract for construction of the revetment should be out next month. AFD is working on meeting Second Long-Term Program Goal – Inventory of APE with focus on non-federal property. Coordinating with AFD Natural Resources staff and Real Estate to develop plan for distribution of letters to private landowners seeking permission to conduct survey on their properties.
 - KP: Working on Treatment Plan Form for 10BR671. Also noted issue at 10BR49 with increased recreational impacts.
 - Libby
 - SM: Work is almost complete for the CSKT trails study. Grey Johnson gave a virtual presentation at the systemwide meeting for the Libby Co-op group. We are waiting on the

TCP deliverables. In the Libby-Jennings Archaeological district, we are finalizing purchase orders for signage that explains the archaeological importance of the trails and the area. Kayla Johnson from the CSKT is drawing a lot of the images for the signs. Some of our long-term goals are to update the Big Creek Management Plan, develop a language program, and write more treatment plan forms. We hope Covid ends soon, so we can work on sponsoring some cultural camps as creative mitigation.

- Hungry Horse
 - DB: Launching final consultation effort to complete Trails MPD, which involves working with FNF to figure out how to move forward with them as the land managing agency. There was a big increase in recreation this season at reservoir. CSKT are doing ethnobotanical survey work.
 - JP: Progressing on towards finalizing Hungry Horse PSPA. Looking at implementing protective measures at Crossover site. Mike Durglo, Jr. is filling in as CSKT THPO since the departure of Kyle Felsman from that position.
- Lake Roosevelt – Grand Coulee Dam
 - DB: Dam District nomination still ongoing. Need to address comments from Keeper. Lack of historian hampers effort. DB and SCH hopefully will be able to work on this next year. About to award contract to have Historic Structures Report done for Grand Coulee Project and Hungry Horse Project. Very expensive, but will help identification of character defining features for the properties.
- Lake Roosevelt Mainstem
 - DB: Marble stabilization is done, now looking at next stabilization project. In preliminary stages of looking at about five sites. One site may be a candidate for creative mitigation.
 - SH – Looking at development of PSPA for Lake Roosevelt. Examining possibility of land acquisition for tribal traditional cultural use as a potential creative mitigation.
- Lake Roosevelt Spokane Arm
 - DB: Stabilization contract for Cayuse Cove has been awarded, but difficulties with contractor have emerged. STIPP working on radiocarbon dating reconciliation, doing annual data recovery, and working toward collections move.
 - AN: Planning/contracting issues have occurred.

Action Items from This Meeting

Item	Status
SMH will share draft property access letter and documentation with CRSC.	Done
Program managers will identify needed revisions to the FCRPS CRP handbook by the end of FY2021.	
SCH to set up a participant survey development subcommittee call in the immediate future.	Done
GA to follow up with CCT regarding 45LI224 article to be posted to FCRPS web site	

Next CRSC Meeting: March 10-11, 2021; Format TBD