

DOE Order 331.1D
Employee Performance Management and
Recognition

and

BPA Supplement to DOE Order 331.1D

This document contains DOE Order 331.1C, Employee Performance Management and Recognition Program and Bonneville Power Administration's Administrative Supplement to DOE O 331.1C. BPA's Administrative Supplement contains modifications to DOE Order 331.1C that are applicable to BPA. The reader should refer to the BPA Supplement for the specific modification.

For assistance, supervisors and employees should contact HR Help Help (503-230-3230 hrhelp@bpa.gov) or for ePerformance contact the [HR User for your organization](#).



**SUBJECT: EMPLOYEE PERFORMANCE MANAGEMENT AND RECOGNITION
PROGRAM**

1. PURPOSE.

- a. To establish requirements and responsibilities for the administration of the performance management and recognition program for non-Senior Executive Service (SES), non-Senior Level (SL), and non-Scientific or Professional (ST) employees.
- b. To improve individual and organizational performance, enhance program effectiveness, and ensure accountability by focusing on results, service quality and customer satisfaction, by aligning critical elements with organizational goals and the Department of Energy's (DOE) Strategic Plan.

2. CANCELLATION. DOE O 331.1D *Employee Performance Management and Recognition Program*, dated 12-16-2016.

3. APPLICABILITY.

- a. Departmental Applicability. Except for the exemptions in paragraph 3.d.(2), this directive applies to all Departmental elements). This Order automatically applies to Departmental elements created after its effective date.

The Administrator of National Nuclear Security Administration (NNSA) must assure that NNSA employees comply with their respective responsibilities under this directive. Nothing in this Order will be construed to interfere with the NNSA Administrator's authority under section 3212(d) of Public Law (P.L.) 106-65 to establish Administration-specific policies, unless disapproved by the Secretary.

In accordance with the responsibilities and authorities assigned by Executive Order 12344, codified at 50 U.S.C. sections 2406 and 2511, and to ensure consistency through the joint Navy/DOE Naval Nuclear Propulsion Program, the Deputy Administrator for Naval Reactors (Director) will implement and oversee requirements and practices pertaining to this directive for activities under the Director's cognizance, as deemed appropriate.

- b. DOE Contractors. This directive does not apply to DOE Contractors.
- c. Experts and Consultants. This directive does not apply to Experts and Consultants appointed under 5 U.S.C. 3109.
- d. Equivalencies and Exemptions. Requests for equivalencies or exemptions to this Order must be submitted for approval in memorandum form to the Chief Human

Capital Officer (CHCO), unless specified below. The memorandum must include the basis for the equivalency or exemption, identify the requirement for which the equivalency or exemption is sought, and request a timeframe, as applicable.

- (1) Exemption. This directive does not apply to:
 - (a) The National Nuclear Security Administration (NNSA) employees, per DOE Exemption Memorandum dated 5/13/2010.
 - (b) Employees in Senior Executive Service (SES) and Senior Level (SL) and Scientific or Professional (ST) positions.
 - (c) The annual appraisal period for BPA non-supervisory General Schedule (GS), hourly non-management negotiated pay (BB), hourly leader negotiated pay (BL), and hourly supervisory negotiated pay (BS) employees. The annual appraisal period for these employees will be November 1 through October 31 of the subsequent calendar year. For exceptions, see paragraphs 4.c.(13)-(20).
 - (d) The performance award determinations and limits for Excepted Service employees in pay plans EJ and EK who are covered by DOE O 329.1 Excepted Service Authorities for EJ and EK Pay plans.
 - (e) The performance award determinations and limits for Advanced Research Projects Agency-Energy (ARPA-E) employees in pay plans ER and ET who are subject to the additional pay limits established by P.L. 111-358.
 - (f) The performance award determinations and limits for Exceptionally Well Qualified (EWQ) employees in pay plan EQ who are subject to additional pay limits established by P.L.113-76.

4. REQUIREMENTS.

a. General.

- (1) Each covered employee must have a performance plan established in the Department's Electronic Performance Management System (ePerformance). ePerformance will be used for all phases of the performance management process from creation of the performance plan, to submitting the rating of record in the employee's electronic Official Personnel File (eOPF).

- (2) The normal annual appraisal period is the fiscal year: October 1 through September 30 of the subsequent calendar year. *(Note: Per Section 3(d)(1)(c) of this Order, the annual appraisal period for BPA non-supervisory General Schedule (GS), hourly (BB), leader (BL), and hourly supervisory (BS) employees is November 1 through October 31 of the subsequent calendar year.)*
- (3) The minimum appraisal period required to receive a performance rating is 90 days from the effective date that the employee is assigned, detailed, or temporarily promoted to a position; the maximum appraisal period is 15 months.
- (4) Employees who start a new position through an appointment, reassignment, reinstatement or transfer in the last 90 days of the appraisal period will have their appraisal period extended to the end of the following appraisal period; not to exceed 15 months. For example, an employee who transfers to DOE from another Federal agency on August 1, will have a 14-month appraisal period that will begin on August 1 and end on September 30 of the subsequent calendar year.
- (5) Employees who have been covered by a performance plan for at least 90 days and are detailed or temporarily promoted in the last 90 days of the appraisal period will receive his/her rating of record for the current appraisal period based on his/her permanent position, while the temporary assignment will be included in the following appraisal period. For example, an employee's FY18 appraisal period begins on October 1, 2017, but the employee is detailed to another position on July 21, 2018; the employee will receive his/her FY18 rating of record based on his/her performance in his/her permanent position from October 1, 2017 through July 20, 2018. The employee's FY19 appraisal period will begin on July 21, 2018 and end on September 30, 2019. Exception: An advisory rating is not required if the Rating Official of the permanent position is also the Rating Official for the temporary position.
- (6) There is no requirement that a Reviewing or Rating Official occupy his/her position for a specific length of time before he/she can create a performance plan, conduct a progress review or issue a performance rating.
- (7) Each covered employee must have at least one progress review conducted during the appraisal period. The review must include a discussion with the employee and must be documented in ePerformance.
- (8) Departmental elements must provide an atmosphere in which open and frank two-way communications can be achieved between employees and their supervisors regarding all aspects of this program.

- (9) Information and training on the requirements and administration of this Order will be made available to all covered employees by the Office of the Chief Human Capital Officer (OCHCO).
- (10) Performance training is required for all covered employees and their supervisors at least every two years; new employees are required to complete this training within the first 45 days of the effective date of his/her assignment.
- (11) An employee must contact his/her Servicing Human Resources Office (SHRO) or Shared Service Center (SSC) for procedures to request reconsideration of his/her current rating of record.

b. Performance Plans.

- (1) Performance plans are to be developed jointly by the Rating Official and employee or group of similarly situated employees. The Rating Official has the final authority regarding the substance of the performance plan, subject only to the plan's approval by the Reviewing Official.
- (2) Performance plans must be communicated to the employee, completed and signed by at least the Reviewing and Rating Officials at the beginning of the appraisal period, normally within 30 days, but no later than 45 days from the effective date of an assignment. Performance plans for employees who are on a temporary assignment, such as a detail or temporary promotion, that is expected to last at least 90 days, must be completed within 30 days from the effective date of the assignment.
 - (a) The Reviewing Official signs first to acknowledge that the Rating Official is aware of his/her performance management responsibilities (e.g. the Rating Official is aware the performance plan must be discussed with the employee). He/she also reviews the plan to ensure it is consistent with meeting the Department's overall mission and goals.
 - (b) The Rating Official signs prior to the employee to acknowledge that the employee was afforded the opportunity to discuss the performance plan with the Rating Official. If an employee declines to sign the plan, the Rating Official will advise the employee that his/her signature only acknowledges that the plan was discussed; it does not necessarily indicate the employee agrees with the plan. If the employee does not sign the plan within seven days of the first request, the Rating Official will annotate in ePerformance that the employee declined to sign. If the employee is not available to sign, the Rating Official will

annotate in ePerformance that the employee was unable to sign and provide a reason.

- (c) The employee signs last to acknowledge that the job performance outcomes and expectations of the performance plan were discussed. The employee's signature does not necessarily indicate agreement with the performance plan. The employee's failure to sign does not nullify the performance plan, or other DOE actions regarding performance management.
- (3) The performance plan is considered official when the plan, signed by at least the Reviewing and Rating Officials, is made available to the employee. If the Rating Official is unavailable for an extended period and an Acting Rating Official is not designated, the Reviewing Official may discuss, acknowledge and provide the plan to the employee.
- (4) The performance plan must only contain critical elements that are specific, measurable, achievable, relevant to the work performed, linked to organizational mission and goals, and are time-bound; critical elements may include dates or milestones for specific deliverables or projects.
- (5) There must be a minimum of three critical elements and a maximum of six. A critical element can be double- or triple-weighted for a maximum of six weighted elements. The Rating Official will determine the weight of each critical element based on the importance of the outcomes and expectations.
- (6) Each critical element must be written only at the Meets Expectation (ME) level, which is also referred to as the Fully Successful level.
- (7) Specific requirements (e.g., occupational and/or safety standards) must be in performance plans when the requirements are intrinsic to the duties of the position by way of the position description, Executive Order (E.O.) or DOE Order. For example, in accordance with E.O.13526 and DOE O 475.2B, any employee who has access to classified information must have a critical element to evaluate the employee's performance in the management of classified information.
- (8) Only positions officially classified as supervisor (coded 2 or 4) must have a critical element for supervision that includes the protection of reprisal against whistleblowers. The DOE supervisory critical element in Appendix A must be used as the supervisory element for all supervisors.
- (9) Performance plans should be reviewed and updated when the duties and responsibilities, or the outcomes and expectations of a critical element

change. However, changes will not be made to the performance plan if there are less than 90 days remaining in the appraisal period.

c. Appraisal (Rating) Process.

- (1) After the end of the appraisal period, the Rating Official will use his/her own observation, supplemental sources and input from the employee and/or customers, to objectively evaluate the employee's performance. The Rating Official will then assign each critical element one of the following rating levels and include a narrative justification that supports the rating.
 - (a) Exceeds Expectations (EE) is a level of performance that is consistently and dramatically higher than that described at the ME level in terms of work products and/or results achieved, high cost-savings or cost avoidances, and/or extremely high levels of efficiency, effectiveness, and timeliness.
 - (b) Meets Expectations (ME) is the "Fully Successful" or acceptable level of performance. It is intended to describe the level that is reasonably expected to be achieved in terms of quality, quantity, effectiveness, and timeliness.
 - (c) Fails to Meet Expectations (FME) is the lowest level that a critical element can be rated. It indicates that the employee's performance is "Unacceptable". When one critical element is rated FME, the overall summary level rating is FME.
- (2) Each critical element must be rated at one of the three levels above, unless the critical element is Not Ratable (NR).
 - (a) NR indicates that the employee did not have an opportunity to perform the critical element due to reasons beyond the employee's control (e.g., when a project has been delayed due to a lack of funding, an employee has an extended absence due to Workers' Compensation or is on Leave Without Pay, or the critical element needs to be revised significantly or deleted).
 - (b) Any critical element considered to be NR will be noted as NR on the appraisal form and will not be considered when determining the employee's summary rating. NR is not a summary rating level; therefore, an employee cannot have every element on his/her performance plan noted as NR.
- (3) A summary rating will be determined using the Summary Rating Determination Chart below. The chart corresponds to pattern E in Title 5, Code of Federal Regulations (CFR) section 430.208(d).

Total Weighted Critical Elements	Summary Rating
All rated EE	SE (Level 5)
Majority rated EE	EE (Level 4)
Majority rated ME, equally divided between EE and ME, or all rated ME	ME (Level 3)
Any rated FME	FME (Level 1)

- (4) Summary Ratings will be assigned by the Rating Official and approved by the Reviewing Official. If there is disagreement, the two officials must resolve the issue(s). If an agreement cannot be reached, the Reviewing Official has final authority over the summary rating issued as the rating of record.
- (5) In cases where the Rating Official occupies a key position (e.g., Site Office Manager, Service Center Director, Principal Deputy, etc.), it may be appropriate for the Rating Official to also serve as the Reviewing Official.
- (6) The rating of record must be completed and signed by at least the Rating and Reviewing Officials and made available to the employee within 45 days from the end of the appraisal period. This requirement does not apply to ratings issued during the last 90 days of the appraisal period under the exceptions in paragraphs 4.c.(13)-(15).
- (7) The performance appraisal is considered official when the appraisal, signed by at least the Reviewing and Rating Officials, is made available to the employee. If the Rating Official is unavailable for an extended period of time and an Acting Rating Official is not designated, the Reviewing Official may discuss, sign and provide the rating of record to the employee.
 - (a) The Reviewing Official signs first to acknowledge that the Rating Official is aware of his/her performance management responsibilities (e.g., the Rating Official is aware the summary rating must be discussed with the employee). He/she also approves the summary rating to ensure consistency in the application of the performance management program among subordinates.
 - (b) The Rating Official signs prior to the employee to acknowledge that the employee was afforded the opportunity to discuss the

summary rating with the Rating Official. If the employee declines to sign, the Rating Official will advise the employee that his/her signature only acknowledges receipt of the summary rating; it does not necessarily indicate agreement with the rating. If the employee does not sign within seven days of the first request, the Rating Official will annotate in ePerformance that the employee declined to sign and acknowledge the summary rating as the employee's rating of record for the appraisal period. If the employee is not available to sign, the Rating Official will annotate in ePerformance and provide a reason why the employee is unable to sign.

- (c) The employee signs last to acknowledge that the summary rating was discussed. The employee's signature does not necessarily indicate agreement with the rating. The employee's failure to sign does not nullify the rating of record or other DOE actions regarding performance management.
- (8) Irrespective of the situation, when a rating of record is prepared at the FME level, the Rating and Reviewing Officials cannot be the same individual. A higher-level management official in the employee's supervisory chain, if applicable, must serve as the Reviewing Official for ratings prepared at the FME level.
- (9) When an employee is detailed or temporarily promoted within DOE for 90 days or more, the Rating Official of the temporary assignment must create an Advisory rating in ePerformance that contains the critical elements the employee will be rated on during the temporary assignment. At the end of the assignment, the temporary Rating Official will evaluate and rate each critical element to complete the Advisory rating. The Rating Official of the permanent position will consider the Advisory rating when preparing the employee's rating of record for the entire appraisal period. *NOTE: The Advisory rating is not considered a rating of record and does not go in the employee's eOPF.*
- (10) When an employee is reassigned or promoted within DOE and more than 90 days are remaining in the appraisal period, the losing organization is not required to complete an advisory rating for the gaining organization to consider in determining the rating of record for the appraisal period.
- (11) When an employee separates from DOE other than for a transfer to another federal agency (e.g. resignation or retirement) and more than 90 days are remaining in the appraisal period, a performance rating is not required to be completed.
- (12) When an employee is temporarily detailed outside of DOE for 90 days or more, the Rating Official will make every attempt to contact the employee's temporary supervisor and request a narrative performance

appraisal based on the performance-related criteria that was communicated in writing to the detailed employee at the beginning of the temporary assignment; to the extent practicable, this should be a requirement in the Interagency Agreement. The Rating Official will consider any feedback provided on the temporary assignment when preparing the employee's rating of record for the entire appraisal period.

- (13) When an employee is reassigned or promoted within DOE and less than 90 days are remaining in the appraisal period, the losing organization must complete a performance rating that will serve as the rating of record for the appraisal period if the employee was covered by a performance plan for at least 90 days in the losing organization.
- (14) When an employee transfers out of DOE and less than 90 days are remaining in the appraisal period, the losing organization must complete a performance rating that will serve as the rating of record for the employee for the appraisal period if the employee was covered by a performance plan for at least 90 days in the losing organization.
- (15) When a Rating Official changes (e.g., reassignment, detail, retirement) within the last 90 days of the appraisal period, the departing Rating Official must complete performance ratings that will serve as the ratings of record for the appraisal period for all subordinates who have been covered by performance plans for at least 90 days. Exception: When the Rating Official is not available or does not have enough time (e.g., short-notice reassignment) to complete a rating of record for each eligible employee, he/she must provide sufficient information on each employee's performance to assist the new Rating Official and/or the Reviewing Official in completing the ratings of record for the appraisal period.
- (16) When an employee's performance has changed from ME or above to FME, a new rating of record must be prepared to document a decision to deny a Within Grade Increase (WGI). For example, if an employee's WGI is due in three weeks, the employee's last rating of record was ME, and the employee was issued a Performance Demonstration Period (PDP) memorandum that began last month, the Rating Official must decide whether the employee's current performance has come back up to ME. If so, he/she should terminate the PDP and approve the WGI. If the current performance is at FME, the PDP will remain active and a new rating of record must be prepared to document the employee's current performance level to support the denial of the WGI.
- (17) When an employee's performance has changed from ME or above to FME, a new rating of record must be prepared when administering a Reduction in Force.

- (18) When an employee is covered by a program that requires an acceptable level of performance prior to conversion from a temporary to a permanent position (e.g., Pathways Program, Schedule A Disability, etc.), and the employee's performance has changed from ME or above to FME, a new rating of record must be prepared to document the employee's current performance level.
- (19) When an employee's summary rating has improved above his/her current summary rating of FME at the completion of a PDP, a new rating of record must be prepared to document the employee's current performance level.
- (20) Rating of records prepared during the last 90 days of the appraisal period for any of the above exceptions will serve as the employee's rating of record for the entire appraisal period.

d. Poor or Unacceptable Performance.

- (1) Rating officials must make full use of employee and supervisory trial and/or probationary periods. The trial/probationary periods serve as a key period for addressing and resolving poor or unacceptable job performance. These periods are designed to give rating officials the opportunity to assess an employee's performance and conduct and determine whether his/her continued employment is in the best interest of the Department. The lapse of a trial/probationary period without a proper assessment may result in future performance problems. It is the supervisor's responsibility, in consultation with the servicing employee relations specialist, to address any poor or unacceptable performance with the employee. Supervisors shall not wait until the last 90 days of the trial/probationary period and performance cycle to address collectively all of the performance/conduct issues but rather shall address these issues at the time of occurrence. NOTE: An employee who is terminated during this period has limited appeal rights.
- (2) If at any time during the appraisal period, if an employee demonstrates that he/she is performing at least one critical element at the FME (unacceptable) level, the supervisor must contact his/her Servicing Human Resources Office (SHRO) or Shared Service (SSC) for guidance. The supervisor will issue the employee with a PDP memorandum identifying the critical element(s) and actions needed to demonstrate performance at the ME level.
- (3) A PDP shall not exceed 30 days. The Rating Official may extend the demonstration period if he/she determines that a longer period is necessary to provide sufficient time to evaluate an employee's performance. Any extension may not exceed 30 days, unless there are extenuating circumstances. All extensions beyond the initial 30 days requires

consultation with the servicing employee relations specialist at the SHRO/SSC, and general counsel; and requires concurrence by the Office of Human Capital Policy and Accountability.

- (4) **Special Considerations:** If an employee identifies an existing medical condition or disability that may inhibit the employee's successful performance, the rating official/supervisor (in consultation with the SHRO/SSC) should address it before placing the employee on a PDP. If the employee demonstrates that he/she is a qualified individual with a disability, the SHRO/SSC will assist (in consultation with the Office of General Counsel) to determine if a reasonable accommodation is warranted and whether the accommodation requested will cause an undue hardship to the Agency. Any accommodation should be designed to address an employee's physical or mental limitations so that the employee has the same opportunity to achieve acceptable performance as a non-disabled employee. Rating officials (in consultation with the SHRO/SSC) should design the demonstration period along with the accommodation to resolve the performance problem, not the mental or physical disability. Note, requests for accommodation do not preclude rating officials from proceeding with performance-based actions. An accommodation can be put in place at the same time the employee is placed on a demonstration period.
- (5) All PDP memos must be tracked and compiled in an annual report and submitted to the SHRO/SSC.
- (6) Absent extraordinary circumstances, PDP's must be issued within 30 days of any finding (rating or informal review) that an employee is performing at the FME level.
- (7) Employees who have been given a notice of unacceptable performance and who are on a PDP on the last day of the appraisal period will have his/her appraisal period extended until the completion of the PDP. The appraisal period, including the extension cannot exceed 15 months of total time for the appraisal period.
- (8) Employees who receive a ME or higher rating after completing the PDP will be eligible to receive a performance award for the appraisal period.
- (9) The PDP must include:
 - (a) The length of the demonstration period;
 - (b) The specific critical element(s) for which performance is at the FME level; and

- (c) The specific actions needed to demonstrate performance that the ME level, specifically linked to the element for which performance was determined to be at FME.
- (10) At the conclusion of the PDP, the Rating Official, in consultation with the SHRO/SSC and servicing legal office, must take appropriate action based on the results of the employee's performance while on the PDP. For example, if the employee's performance does not rise to the ME level, the Rating Official must propose a performance-based action. Conversely, if the employee's performance improves, the employee should be advised of such.
 - (11) The supervisor's options for addressing failed demonstration period include reassigning the employee, or proposing the employee's demotion or removal (under 5 U.S.C. Chapter 43 procedures or 5 U.S.C. Chapter 75 procedures). Refer to the Department's Workforce Discipline Order for more information on taking performance-based actions under 5 U.S.C. Chapter 43 or 5 U.S.C Chapter 75 procedures. Note, reassignment to a position at the same grade is a management right distinct from adverse and performance-based actions and can be accomplished with a simple notification and personnel action, after consultation with the servicing employee relations specialist.

When a supervisor intends to reassign a bargaining unit employee, they should confirm with employee relations staff in the applicable SHRO/SSC if there are collective bargaining obligations prior to informing the employee of the reassignment.
 - (12) If, within one year from the start of the PDP, the employee's performance improves but lapses again to the FME level on the same critical element(s)PDP, the Rating Official may propose a performance-based action, (i.e., reduction in grade, reassignment or removal) without placing the employee on an additional PDP.

e. Use of Performance Appraisals

- (1) Merit Promotion. Candidates must be evaluated based on the documented qualifications required for the position to be filled, rather than performance in the candidate's present position. Although there is not a direct link between overall performance rating levels and merit promotion actions, supervisors should give weight to the performance rating(s) of job applicants as an indicator of the quality of prior performance and experience in making selection decisions.
- (2) Career Ladder Promotion. A rating of record may be used as a basis for determining whether an employee has demonstrated the capability to

perform at the next higher level in a career ladder position. Performance in the present position must be rated at the ME level or higher in order for an employee to receive a career ladder promotion.

(3) Within-Grade Increase (WGI) for GS and AD Employees. The decision to approve or deny a WGI for a GS or AD employee is based on the employee's most recent rating of record issued within the WGI waiting period. An employee whose performance is below the ME level is not eligible for a WGI. For example, if the employee's most recent rating of record is ME, but the employee is currently on a PDP and his/her WGI due date is approaching, the Rating Official must decide whether the employee's current performance has increased to ME level, and if so, cancel the PDP and approve the WGI. If the employee is performing at the FME level, a new rating of record must be prepared to document the current performance level to support the denial of the WGI.

(4) Reduction-in-Force.

(a) When preparing for reduction in force, credit will be provided for additional years of service in accordance with 5 CFR 351.504 for performance as follows:

- 1 20 years for SE;
- 2 16 years for EE; and
- 3 12 years for ME.

(b) When multiple summary rating patterns are involved in a competitive area, a separate determination will be made at that time which will provide the most equitable treatment for affected employees.

f. Performance Based Awards.

(1) General.

- (a) An employee will only receive one type of performance award for a ME or higher rating of record.
- (b) Management determines what type of award(s) will be offered to each employee based on eligibility, and will take into consideration the employee's preference, and will determine what award is approved.
- (c) When an employee is reassigned or promoted within DOE and less than 90 days are remaining in the appraisal period, the losing organization will determine the appropriate award. If the award

will be a cash award, then the losing organization must provide the award amount based on the employee's salary at the time of the action and provide the funding citation to the gaining organization to process the award.

- (d) When an employee transfers into DOE and less than 90 days are remaining in the appraisal period, the gaining organization will provide a pro-rated performance award based on the losing agency's rating of record, if available, for the period in DOE as an incentive to transfer. The following information is to be included in employment offer letters issued to transfer employees within the last 90 days of the appraisal period.
- (e) "When a current Federal employee transfers into DOE from another Federal agency within the last 90 days of the appraisal period, the employee will be eligible for a pro-rated performance award (barring any budgetary constraints) based on the former agency's rating of record, provided the following criteria are met:
- 1 The rating of record is issued to the employee during the last 90 days of DOE's current appraisal period;
 - 2 The rating of record is not under a Pass/Fail program and is equivalent to at least the Meets Expectations level in the DOE performance program;
 - 3 The employee did not receive a performance award based on the rating of record from his/her former agency for the current appraisal period; and
 - 4 The employee provides the former agency's rating of record to the SHRO or SSC no later than November 1 of the current year, or December 1 of the current year for BPA non-supervisory GS, BB, BL and BS employees.

Federal employees who do not meet the above criteria will not be eligible for a performance award until the end of the next appraisal period."

(2) Eligibility.

- (a) A covered employee who is employed by the Department on September 30 must have a summary rating of ME or above for the current appraisal period. ([*See BPA Supplement for clarification -- BPA hourly and non-supervisory annual employees must have a summary rating of ME or above on October 31*](#))

- 1 Employees who are assigned (e.g., promoted) to a SES, SL, or ST position during the appraisal period are not considered to be covered employees on the last day of the appraisal period and are not eligible to receive a performance award under this program.
- 2 Employees that are in a pay status of less than 2080 hours during the appraisal period, including current, newly hired, transferred, and part-time employees who have been covered by a performance plan for at least 90 days on the last day of the appraisal period, are eligible for a pro-rated performance award based on his/her time in a pay status during the appraisal period. Periods of Leave Without Pay (LWOP) for employees performing military duty or receiving Workers' Compensation are in a pay status for pro-rating purposes.

(3) Pay Pools.

- (a) Departmental elements will provide a percentage of their covered employees' total salaries, as of the last day of the annual appraisal period. Percentages will be determined by the Chief Human Capital Officer (CHCO) and approved by the Secretary. However, if fiscal year funding is not sufficient because of budget reductions, changes in allocations or similar unanticipated circumstances, affected heads of DOE elements may request an exception from the CHCO. This exception would be limited to the performance award requirements of this policy, especially if granting performance awards would necessitate the need for a reduction in force, furlough or other similar cost cutting remedy.
- (b) Employees who are assigned to SES, SL, or ST positions during the appraisal period are not considered to be covered employees on the last day of the appraisal period; their salaries will be included in the applicable gaining organization's SES, SL, or ST performance awards pool.
- (c) Two separate pay pools will be established based on the employee's permanent position; one for supervisory and one for non-supervisory employees. The percentage of salaries used for each pool will be the same. For example, a non-supervisory employee promoted to a supervisory position during the last 90 days of the appraisal period will have his/her salary included in the non-supervisory pay pool and will receive his/her performance award based on the salary at the time of promotion (i.e. pre-promotion salary).

(4) Cash Award.

- (a) Awards will be determined based on the summary rating and shares multiplied by the applicable share value of the applicable pool and employee's salary as follows:

1 SE – 5 shares;

2 EE – 4 shares;

3 ME –

a 3 shares when the majority of the weighted elements are rated ME or the weighted elements are equally divided between EE and ME; or

b 1 or 2 shares when all the weighted elements are rated ME.

Note: The supervisor must provide the employee the basis for electing one share. For example, if the employee had been under a PDP during the performance year.

- (b) Pro-ration is determined by dividing the total hours in a pay status, by 2080 hours and multiplying the result by the pro-rated share value. Periods of LWOP for employees performing military duty or receiving Workers' Compensation are considered to be in a pay status for pro-rating purposes.

(5) Time-Off Award.

- (a) An employee may be given a time-off award in lieu of a Quality Increase (QI) or cash award based on the summary rating. Time off may be granted in one hour increments up to the maximum number of hours as follows:

1 SE – 50 hours;

2 EE – 40 hours;

3 ME –

a 30 hours when the majority of the weighted elements are rated ME or the weighted elements are equally divided between EE and ME; or

b 20 hours when all the weighted elements are rated ME.

(b) Pro-ration is determined by dividing the total hours in a pay status, by 2080 hours and multiplying the result times the applicable hours for the rating and rounding to the nearest whole hour. Periods of LWOP for employees performing military duty or receiving Workers' Compensation are considered to be in a pay status for pro-rating purposes.

(c) An employee may not receive more than 80 hours of time-off (performance and non-performance based) within one fiscal year.

(d) Scheduling of time off is subject to supervisory approval.

(6) Quality (Step) Increase (QSI or QI). A full or part-time employee with a summary rating of SE is eligible for a quality increase or equivalent pay adjustment, in lieu of a cash or time-off award, if the following criteria are met for the entire annual appraisal period: [*\(See BPA Supplement for modification--number allowed is subject to restrictions.\)*](#)

(a) The employee is at the full performance level of a career ladder position;

(b) The employee has not been promoted, including a transfer that results in a promotion;

(c) The employee has been in the same grade or pay band level;

(d) The employee must be below step 10 of his/her grade level (for GS employees);

(e) The employee has received a Significantly Exceeds Expectations (SE) summary rating;

(f) The employee has demonstrated sustained performance of outstanding quality;

(g) The employee has not received a QI within the preceding 52 consecutive calendar weeks; and

(h) The employee occupies a "permanent position".

g. Non-Performance Based Awards and Other Forms of Recognition.

(1) If a Departmental element wants to establish a local awards program, the program must be approved by the OCHCO, Office of Human Capital Policy and Accountability prior to implementation and the program must: [*\(See BPA Supplement for modification -- delegations of authority and other requirements.\)*](#)

- (a) Recognize and reward Federal employees, individually and/or in groups, including those who support a Departmental element but are not in that element (i.e., employees from other DOE program offices, employees from other Federal agencies), based on:
 - 1 Suggestions and inventions; and
 - 2 Other noteworthy special achievements or contributions.
 - (b) Recognize the achievements or contributions of employees who are on detail, on an Intergovernmental Personnel Act (IPA) assignment, or have transferred to an international organization;
 - (c) Establish criteria for determining the value of an achievement, contribution, or suggestion;
 - (d) Limit the value of nonmonetary items conferred in connection with informal recognition awards to a “nominal value” of \$50 or less;
 - (e) Publicize the criteria for awards periodically;
 - (f) Relate the award choice and size to the magnitude of the achievement, contribution, or suggestion; and
 - (g) Ensure that special awards that are based on an employee’s position clearly exceed the recognition afforded as a performance award.
- (2) Special Act or Service (SAS) Award. *(See BPA Supplement for modification-- SAS may not be given for achievements directly identified in performance plans; BPA awards scales; and award approval levels.)*
- (a) A SAS award consists of cash and/or time off in recognition of a special act or service performed in the public interest in connection with or related to official employment; and clearly exceeds the recognition afforded through the issuance of a performance award.
 - (b) The SAS award includes the On-The-Spot (OTS) award to provide immediate recognition for a significant deed or accomplishment performed with exceptional quality under difficult or unusual circumstances.
 - (c) More than one person can be nominated for a cash and/or time-off SAS award. However, unless the accomplishments of the group meet the criteria established for a group incentive award, they are processed as individual awards.
 - (d) A SAS award is not allowed to recognize employees who volunteer to support activities and events; volunteers should be recognized through a non-monetary acknowledgment.

- (e) An employee who has a current rating of record of ME or above and is not on a PDP is eligible to receive a SAS award.
 - (f) The amount of a cash or time-off award for a special act or service is based on the tangible/intangible benefit to the organization. All nominations must: (1) contain the approving official's signature and date; (2) identify and describe the scope of the act; (3) demonstrate its significance to mission, goals, and/or objectives; (4) justify the award amount by following the scale in Appendix B and (5) show that the action is beyond the scope of the employee's job duties.
- (3) Time-Off Award (TOA) ([*See BPA Supplement for modification -- authority for approval and awards scale.*](#))
- (a) A TOA may be granted to any Federal employee or group of employees without "loss of pay" or "charge to leave" to encourage and reward special acts or services performed in the public interest in connection with or related to official employment.
 - (b) A non-performance based TOA may be granted in increments of up to 40 hours for any single employee contribution; an employee may not receive more than 80 hours of time-off (performance and non-performance based) within one fiscal year.
 - (c) Part-time employees or employees with an uncommon tour of duty, may not be granted time off (performance and non-performance based) that exceeds the average number of hours of work in the employee's biweekly scheduled tour of duty. For example, if an employee's scheduled tour of duty is 64 hours biweekly, the employee may be granted up to 64 hours of time off during the fiscal year, and cannot exceed 32 hours for a single achievement. See Appendix C as a reference for determining time off not based on a performance rating.
 - (d) Employees who do not have a regular, established tour of duty (intermittent) are not eligible for a TOA.
 - (e) An employee who has a current rating of record of ME or above and is not on a PDP is eligible to receive a TOA.
 - (f) Time off must be scheduled and taken within one year after the date the award is effective (i.e., the date of the SF-50 effecting the award, normally the first day of the first pay period following final approval of the award). Scheduling of time off is subject to supervisory approval. If the time is not taken off within one year, it will be forfeited. In rare occasions, Heads of Departmental elements may approve extensions of up to 90 days

on a case-by-case basis for unavoidable circumstances that have prevented or will prevent using the time.

- (g) A TOA may not be converted to cash or transferred to another agency. Any unused time off will be forfeited once an employee separates or transfers to another Federal agency. If forfeited, no other award or compensation may be substituted.
- (4) Group Incentive Awards (*See BPA Supplement for modification -- budgetary accounting; honoring TOA awards from other agencies; and BPA Success Share.*)
- (a) When a cash or time-off award is granted to a group for superior accomplishments, the following provisions apply:
 - 1 The total amount of a group award is based solely on the tangible/intangible benefits accruing from the contribution; the total amount of the award may not exceed the amount that would be authorized if the contribution had been made by one individual;
 - 2 All employees to whom the accomplishment or contribution is creditable, including a supervisor, may share in the award; and
 - 3 A total award may be divided in equal shares or allotted according to the contribution; separate justifications for each member of the group must be included with the overall description of the accomplishment if the members of the group receive different dollar amounts or time off.
- (5) Honorary Award.
- (a) An award that may be presented to an individual or group, for conduct, action, or behavior that exemplifies the values, ethics, and character that DOE fosters in its employees.
 - (b) Honorary awards are non-monetary awards that must be something the recipient could reasonably be expected to value but not something that conveys a sense of monetary value, the item must have a lasting trophy value, the item must clearly symbolize the employer-employee relationship and the item must take an appropriate form to be used in the public sector and is to be purchased with public funds. Examples include, but are not limited to, Letters of Achievement or Commendation, certificates, plaques, citations, or similar non-monetary items.

(6) Informal Award.

- (a) An award that may be presented to an individual or group to recognize contributions of lesser scope that might otherwise go unrecognized.
- (b) Informal awards must be items of nominal value and the item must take an appropriate form to be used in the public sector and is to be purchased with public funds.
- (c) An informal award should be used to provide more frequent and timely informal recognition to employees. Examples include, but are not limited to, gift certificates, DOE branded merchandise, Thank You note or card, or Letters of Appreciation from a high level management official, etc.
- (d) The Internal Revenue Service (IRS) considers merchandise and gift cards to be a taxable fringe benefit that must be taxed on their fair market value.

(7) Career Service Award.

- (a) An honorary award presented to Federal employees in recognition of his/her years of Federal service. Beginning on an employee's five year anniversary of Federal service, and awarded at five year intervals thereafter.
- (b) Federal employees receive a Career Service Certificate, also referred to as a "Length of Service" Certificate, and lapel pin to denote each key milestone. Exception: Employees do not receive a lapel pin at the five year milestone.
- (c) Career Service Awards are tracked in the Corporate Human Resources Information System (CHRIS) and managed by each program office. A justification is not required for the Career Service Award.
- (d) Career Service Certificates are not stocked by the Government Printing Office (GPO). Certificates must be ordered via a GPO Rider and processed through the local Printing Officer.

(8) White House Retirement Greeting. A letter signed by the President of the United States may be requested for Federal employees retiring with 20 years of service or longer. Additional information can be found at, <https://hcnnet.doe.gov/search/site/awards>.

- (9) All awards that affect more than one Departmental element must be coordinated with OCHCO. The OCHCO will maintain a list of Secretarial and Departmental awards on its web site at, <https://hcnnet.doe.gov/search/site/awards>.

5. RESPONSIBILITIES.

a. Secretary or Designee.

- (1) Approves Secretarial Awards; and
- (2) Recommends to the Office of Personnel Management (OPM) an award for an employee in excess of \$10,000.

b. Heads of Departmental Elements Other than NNSA.

- (1) Communicate the Department's strategic plan to employees and integrate the performance management process into the strategic planning process for the organization;
- (2) Hold Rating Officials accountable for rigorous performance management of subordinates and for aligning subordinate employees' performance plans to organizational goals;
- (3) Ensure consistency and equity in performance ratings and performance awards;
- (4) Establish local and Departmental awards programs, with the concurrence of the OCHCO;
- (5) Approve performance awards up to \$10,000;
- (6) Approve SAS awards up to \$7,500;
- (7) Recommend SAS awards in excess of \$7,500 to the OCHCO;
- (8) Approve extensions of up to 90 days to the time limit for using time off awards [see paragraph 4.g.(3)(e)];
- (9) Ensure that adequate funds are available for payment of monetary awards; and
- (10) Submit requests for exceptions to program requirements to the OCHCO.

c. Office of the Chief Human Capital Officer.

- (1) Develops the Departmental Employee Performance Management System and obtains OPM approval of the system;

- (2) Develops the performance and recognition program for covered employees;
- (3) Develops and ensures appropriate information and training on the requirements and administration of the program is available to covered employees;
- (4) Approves exemptions to program requirements;
- (5) Coordinates on the NNSA performance management program;
- (6) Approves Special Act or Service awards in excess of \$7,500 up to \$10,000;
- (7) Reviews and approves individual Departmental elements awards programs prior to implementation;
- (8) Maintains a list of Secretarial and Departmental awards and posts them on its web site;
- (9) Publicizes and coordinates Secretarial awards ceremonies and approves travel expenses for guests;
- (10) Reviews Departmental elements performance and awards programs for compliance and accountability purposes; and
- (11) Coordinates and provides applicable reports to OPM.

d. Reviewing Official.

- (1) Completes the Department's mandatory Employee Performance Management Course in accordance with this Order;
- (2) Holds Rating Officials accountable for managing the performance program (e.g., issue performance plans, conduct progress reviews, complete performance appraisal, etc.) for their subordinates in accordance with this Order;
- (3) Reviews and approves performance plans prior to their issuance to the employee to verify that individual critical elements are realistic and relevant to achieving the Department's mission and goals;
- (4) Reviews and approves performance appraisals, (i.e., ratings of record) prior to their issuance to the employee to ensure consistency and equity in performance ratings and performance awards; and

- (5) Reviews and approves cash and time-off award nomination packages for compliance with this Order as applicable.

e. Rating Official.

- (1) Completes the Department's mandatory Employee Performance Management Course in accordance with this Order;
- (2) Develops performance plans jointly with employees; includes results-focused performance requirements that are aligned with organizational goals and objectives. The Rating Official will provide the employee the opportunity to participate; however, the Rating Official has the final decision on the critical elements, subject only to the plan's approval by the Reviewing Official;
- (3) Implements performance plans within 30 days, but no later than 45 days from the beginning of the appraisal period;
- (4) Discusses performance outcomes and expectations with the employee throughout the appraisal period;
- (5) Conducts and documents progress reviews. The review must include a discussion with the employee;
- (6) Prepares performance ratings after the end of the appraisal period by objectively evaluating each critical element and assigning the appropriate rating level;
- (7) When departing during the last 90 days of the appraisal period, the Rating Official must complete performance rating for each eligible employee that will serve as the rating of record for the appraisal period for all subordinates who have been covered by performance plans for at least 90 days. Exception: When the Rating Official is not available or does not have sufficient time (e.g., short-notice reassignment) to complete a rating of record for each eligible employee, he/she must provide information on each employee's performance to assist the new Rating and/or the Reviewing Officials in completing the ratings of record for the appraisal period;
- (8) Provides performance counseling to assist employees in improving performance to an acceptable level;
- (9) Consults with the SHRO or SSC prior to developing a Performance Demonstration Plan (PDP) when an employee's performance drops to the FME level on at least one critical element. Evaluates performance at the completion of the PDP and takes appropriate action based on the results of the assistance; and

- (10) Reviews and approves cash and time-off award nomination packages for compliance with this Order as applicable.

f. Servicing Human Resources Office or Shared Service Center.

- (1) Performs all phases of technical and operational support, including providing day-to-day advice, training, and guidance to employees and supervisors on the policies and procedures of the performance management and recognition program and ePerformance;
- (2) Ensures that performance appraisal documents are maintained in accordance with the personnel records requirements in 5 CFR 293 and 297;
- (3) Ensures that completed performance ratings are in compliance with requirements to include assignments of summary ratings; and
- (4) Ensures that performance and incentive awards meet program requirements prior to processing.

g. Employee.

- (1) Completes the Department's mandatory Employee Performance Management Course in accordance with this Order;
- (2) Familiarizes himself or herself with the requirements of this Order to become knowledgeable of the performance management and recognition program;
- (3) Familiarizes himself or herself with strategic and/or organizational goals as it relates to his/her position;
- (4) Encouraged to participate with the Rating Official in the development of the performance plan;
- (5) Ensures understanding of the Rating Official's expectations and those required of the position;
- (6) Encouraged to submit performance accomplishments for management to consideration at mid-year and year-end;
- (7) Takes ownership of one's performance to consistently achieve expectations and outcomes of each critical elements; and
- (8) Takes action to improve performance that is identified below the ME level.

6. REFERENCES.

- a. 5 U.S. Code Part III, Subpart C, Chapter 43 – Performance Appraisal:
<http://uscode.house.gov/view.xhtml?req=granuleid%3AUSC-prelim-title5-chapter43&saved=%7CNSBVLMuIENvZGUgUGFydCBJSUksIFN1YnBhcnQgQywgQ2hhcHRlciA0Mw%3D%3D%7CdHJIZXNvcnQ%3D%7CdHJ1ZQ%3D%3D%7C10%7Ctrue%7Cprelim&edition=prelim>
- b. 5 U.S. Code Part III, Subpart C, Chapter 45– Incentive Awards:
<http://uscode.house.gov/view.xhtml?req=c.%095+U.S.+Code+Part+III%2C+Subpart+C%2C+Chapter+45%3F+Incentive+Awards&f=treesort&fq=true&num=4&hl=true&edition=prelim&granuleId=USC-prelim-title5-section4502>
- c. 5 U.S. Code Part III, Subpart D, Chapter 53 – Periodic step-increases and Additional Step-Increases:
<http://uscode.house.gov/view.xhtml?req=granuleid:USC-prelim-title5-section5335&num=0&edition=prelim>
- d. 5 Code of Federal Regulations, Part 430 – Performance Management:
http://www.ecfr.gov/cgi-bin/text-idx?SID=7c881b5a74dc95ce23e2c2721cb8a4b3&mc=true&tpl=/ecfrbrowse/Title05/5cfr430_main_02.tpl
- e. 5 Code of Federal Regulations, Part 432 – Performance Based Reduction in Grade and Removal Actions: http://www.ecfr.gov/cgi-bin/text-idx?SID=7c881b5a74dc95ce23e2c2721cb8a4b3&mc=true&tpl=/ecfrbrowse/Title05/5cfr432_main_02.tpl
- f. 5 Code of Federal Regulations, Part 451 – Awards: http://www.ecfr.gov/cgi-bin/text-idx?SID=7c881b5a74dc95ce23e2c2721cb8a4b3&mc=true&tpl=/ecfrbrowse/Title05/5cfr451_main_02.tpl
- g. 5 Code of Federal Regulations, Part 531– Within-Grade Increases:
<http://www.ecfr.gov/cgi-bin/text-idx?SID=7c881b5a74dc95ce23e2c2721cb8a4b3&mc=true&node=sp5.1.531.e&rgn=div6>
- h. 5 Code of Federal Regulations, Part 531–Quality Step Increases:
<http://www.ecfr.gov/cgi-bin/text-idx?SID=7c881b5a74dc95ce23e2c2721cb8a4b3&mc=true&node=sp5.1.531.e&rgn=div6>
- i. 5 Code of Federal Regulations, Part 293 – Employee Performance File System Records: http://www.ecfr.gov/cgi-bin/text-idx?SID=7c881b5a74dc95ce23e2c2721cb8a4b3&mc=true&tpl=/ecfrbrowse/Title05/5cfr293_main_02.tpl

- j. 5 Code of Federal Regulations, Part 297 – Privacy Procedures for Personnel Records; http://www.ecfr.gov/cgi-bin/text-idx?SID=7c881b5a74dc95ce23e2c2721cb8a4b3&mc=true&tpl=/ecfrbrowse/Title05/5cfr297_main_02.tpl
- k. 5 Code of Federal Regulations, Part 304—Expert and Consultant Appointments: <http://www.ecfr.gov/cgi-bin/text-idx?SID=7c881b5a74dc95ce23e2c2721cb8a4b3&mc=true&node=pt5.1.304&rgn=div5>
- l. Office of Personnel Management – Guide to Processing Personnel Actions: <https://www.opm.gov/policy-data-oversight/data-analysis-documentation/personnel-documentation/#url=Processing-Personnel-Actions>
- m. Office of Personnel Management – Guide to Personnel Recordkeeping: <https://www.opm.gov/policy-data-oversight/data-analysis-documentation/personnel-documentation/personnel-recordkeeping/recguide2011.pdf>; and
- n. DOE O 322.1C, *Pay and Leave Administration and Hours of Duty*: <https://www.directives.doe.gov/directives-documents/300-series/0322.1-BOrder-c-admchg1>
- o. Executive Order (E.O.) 13839 - Promoting Accountability and Streamlining Removal Procedures Consistent with Merit Systems Principles

7. DEFINITIONS.

- a. Acceptable Level of Performance: Performance that meets the requirements of an employee's critical elements, which are written at a ME level.
- b. Acknowledge: The process of formally signing performance plans and ratings in ePerformance to acknowledge the implementation of a plan at the beginning of the appraisal period when the plan is issued, when a progress review is held, and at the end of the appraisal period when the rating of record is rendered.
- c. Advisory Rating: An unscheduled performance rating that is prepared for an employee who is detailed or temporarily promoted to another position or specific set of duties for 90 days or more, and consists of a rating of each critical element; the advisory rating is completed by the Rating Official to whom the detailed or temporarily promoted employee reports.
- d. Appraisal: The process under which employee performance is reviewed and evaluated.
- e. Appraisal Period: The established period of time for which performance will be reviewed and a rating of record will be prepared; in DOE, normally the fiscal year

(October 1 to September 30), unless special circumstances exist as described in paragraphs 4.c.(13)-(19).

- f. **Critical Element:** An assignment or responsibility of such importance that unacceptable performance in a single critical element would constitute an overall FME summary rating; it identifies specific performance outcomes and expectations that are to be accomplished during the appraisal period, the manner of performance in which they have to be done, how well they have to be done, and how they will be measured.
- g. **Days:** Calendar days, unless otherwise specified.
- h. **Honorary Award:** An award presented to an individual or group, for conduct, action, or behavior that exemplifies the values, ethics, and character that DOE fosters in its employees.
- i. **Informal Award:** An award that may be given to recognize contributions of lesser scope that might otherwise go unrecognized.
- j. **Minimum Appraisal Period:** The minimum appraisal period is 90 days from the effective date that the employee is assigned, detailed, or temporarily promoted to a position; in no case shall an appraisal period be less than 90 days.
- k. **Not Ratable (NR):** NR indicates that the employee did not have an opportunity to perform the critical element due to reasons beyond the employee's control; any critical element considered to be NR will not be considered when determining the employee's summary rating.
- l. **Pay Pool:** The funding allocated to pay performance and non-performance awards.
- m. **Performance Award:** A lump-sum cash award based on a rating of record of Meets Expectations or higher.
- n. **Performance Demonstration Period (PDP):** A formal memorandum notifying an employee that his/her performance is at the unacceptable level. The notice identifies specific performance deficiencies; communicates the potential consequences of continued unacceptable performance; informs the employee how performance must be demonstrated, and establishes a timeframe for observing and reevaluating performance.
- o. **Performance Plan:** A document that contains critical elements that specify the expected performance outcomes and expectations upon which an employee's performance is evaluated; the performance plan is expected to be developed jointly by the Rating Official and the employee; and it becomes official when signed by at least the Reviewing and Rating Officials and is provided to the employee.

- p. Performance Rating: A written or otherwise recorded appraisal of performance based on the outcomes and expectations for each critical element, on which there has been an opportunity to perform for at least 90 days; a performance rating is also referred to as a summary rating and rating of record.
- q. Performance Standard: Specific occupational and/or safety standards when the performance of occupational and/or safety duties are an essential part of the position.
- r. Position of Record: The position to which an employee is officially assigned at the time of the appraisal (temporary details are not official positions of record).
- s. Progress Review: A required meeting typically occurring during the middle of the appraisal period between the Rating Official and the employee to discuss the employee's progress towards meeting the job performance expectations in the employee's performance plan; at least one progress review is required each appraisal period.
- t. Quality Increase: An increase in an employee's rate of basic pay from one step or rate of the grade of his/her position to the next higher step of that grade or subsequent higher rate within the pay band, an employee must receive a summary rating of Significantly Exceeds Expectations (SE) on his/her most recent rating of record to be eligible.
- u. Rating Levels: Levels of performance used to evaluate individual critical elements and derive a final summary rating; DOE's rating levels are Exceeds Expectations (EE), Meets Expectations (ME), and Fails to Meet Expectations (FME).
- v. Rating Official: Normally, the immediate supervisor of an employee who is responsible for developing performance plans, monitoring performance, and rating performance of the employees under his/her supervision; Rating Officials must evaluate an employee's performance fairly and accurately against each critical element.
- w. Rating of Record: The summary appraisal prepared at the end of the appraisal period for performance of duties over the entire appraisal period and the assignment of a summary level (as specified in 5 CFR 430-208); an employee's rating of record can be used as a basis for pay, awards, development, retention, removal, and other personnel decisions.
- x. Recognition: Acknowledging contributions through monetary and non-monetary means.
- y. Reviewing Official: The person with full supervisory authority who is responsible for approving performance plans and summary ratings of record prior to their transmittal to employees; the Reviewing Official is normally the Rating Official's immediate supervisor.

- z. Share: A numerical value assigned to each summary level to determine the employee's cash performance award; the share value is determined by dividing the Awards Pool (a percentage of all employee base salaries within a pay pool) by the sum of the employees' aggregate salaries (sum of all employees' salaries within a pay pool).
 - aa. Summary Levels: The numerical value in 5 CFR 430.208 that corresponds to DOE's summary levels: Significantly Exceeds Expectations (Level 5), Exceeds Expectations (Level 4), Meet Expectations (Level 3), and Fails to Meet Expectations (Level 1).
 - bb. Summary Rating: An overall rating based on the rating for the critical elements that describes an employee's overall performance throughout the appraisal period; this rating is considered the rating of record and is described using summary levels.
 - cc. Within-Grade Increase (WGI): A periodic increase in an employee's rate of basic pay from one step of the grade of their position to the next higher step of that grade or equivalent pay adjustment.
8. CONTACT. Questions concerning this directive should be addressed to the Office of Human Capital Policy and Accountability, Office of the Chief Human Capital Officer, at (202) 586-8451.

BY ORDER OF THE SECRETARY OF ENERGY:



DAN BROUILLETTE
Deputy Secretary

APPENDIX A. SUPERVISORY CRITICAL ELEMENT

Carries out supervisory/managerial duties in accordance with Federal regulations and DOE directives, within established deadlines, to provide subordinates with leadership and direction in order to support (insert organization) and DOE in meeting its mission, goals and objectives. Seeks out feedback from others; considers employee and customer feedback to develop and implement initiatives to improve program/project performance, promotes diversity and cooperation among peers and subordinates, while guiding, motivating and stimulating positive responses. Manages the performance appraisal program for his/her subordinates through meeting deadlines, aligning subordinate performance plans to DOE goals, providing meaningful and timely feedback, making distinctions in ratings and awards, and addressing poor performance. Contacts his/her Servicing Human Resources Office or Shared Service Center to obtain the appropriate guidance required to addresses conduct and other employee relations issues.

Provides leadership and support to improve the hiring process to recruit a diverse and highly skilled workforce by planning for current and future workforce requirements, identifying skills required for the job, proactively participating in the recruitment and interviewing processes, and providing assistance to newly hired Federal employees in accordance with DOE requirements and established time frames in order to meet the President's recruitment and hiring reform objectives.

Provides training and mentorship to employees on the relationship of individual program priorities and goals to the Departmental Strategic Objectives in the DOE Strategic Plan. Supports employee development through job details, training, and other means; provides highly-potential employees with opportunities to work between headquarters and the field, as well as between line and support functions.

(Add any organizational milestone, deliverables, or deadlines)

APPENDIX B. MONETARY AWARDS SCALE FOR INTANGIBLE BENEFITS FROM SPECIAL ACTS OR SERVICES, SUGGESTIONS, INVENTIONS				
VALUE OF BENEFIT	EXTENT OF APPLICATION			
	Limited Affects functions, mission, or personnel of one office (e.g., field site office or one office within a HQ Departmental element). Affects a small area of science or technology.	Extended Affects functions, mission, or personnel of a several field site offices or HQ office within a Departmental element (e.g., more than one). Affects an important area of science or technology.	Broad Affects functions, mission, or personnel of an entire Departmental element or Departmental element with multiple site offices. Affects a broad area of science or technology.	General Affects functions, mission, or personnel of multiple Departmental elements or throughout the Department or is in the public interest throughout the Nation or beyond.
Moderate Change of an operating principle or procedure with limited impact/use.	Up to \$120	Up to \$300	Up to \$600	Up to \$1,200
Substantial Change of an operating principle or procedure or an important improvement to the value of product or program.	Up to \$300	Up to \$600	Up to \$1,000	Up to \$3,000
High Complete revision of a basic principle or procedure or a highly significant improvement to the value of a product, major activity, or program.	Up to \$600	Up to \$1,200	Up to \$3,000	Up to \$6,000
Exceptional Initiation of a new principle or procedure or a superior improvement to the quality of a critical product, activity, or program.	Up to \$1,200	Up to \$3,100	Up to \$6,000	Up to \$10,000 (awards over \$7,500 must be approved by OCHCO) (awards over \$10,000 must be approved by OPM)

MONETARY AWARDS SCALE FOR TANGIBLE BENEFITS	
SAVINGS TO GOVERNMENT	AWARD AMOUNT
Up to \$10,000	10 percent of the benefits
\$10,001 – \$100,000	\$1,000 for the first \$10,000 in benefits, plus 3 percent of benefits over \$10,000
\$100,001 or more	\$3,700 for the first \$100,000 in benefits, plus .005 of benefits over \$100,000 Award amount should not exceed recipient's annual salary.

[\(See BPA Supplement for BPA Table\)](#)

APPENDIX C. TIME OFF AWARD SCALE FOR TANGIBLE/INTAGIBLE BENEFITS	
VALUE OF THE EMPLOYEE'S CONTRIBUTION	HOURS TO BE AWARDED
<i>MODERATE</i> – A contribution to a product, program or service to the public which is of sufficient value to merit formal recognition. Beneficial change or modification of operating principles or procedures. An act performed with exceptional quality under difficult or unusual settings.	1 - 10 Hours
<i>SUBSTANTIAL</i> – An important contribution to the value of a product, activity, program or service to the public. Significant change or modification or operating principles or procedures. An act performed with exceptional quality under difficult or unusual settings.	11 - 20 Hours
<i>HIGH</i> – A significant contribution to the value of a product, activity, program or service to the public. Complete revision of operating principles or procedures with considerable impact.	21 - 30 Hours
<i>EXCEPTIONAL</i> – A superior contribution to the quality of a critical product, activity, program or service to the public. Initiation of a new principle or major procedure with significant impact.	31 - 40 Hours

BPA Supplement to DOE Order 331.1D

Employee Performance Management and Recognition

1. Purpose & Background

Communicates supplementary requirements and information for Bonneville Power Administration’s performance management program, as provided by Office of Personnel Management regulations and Department of Energy Order (DOE O) 331.1D, Change 1, dated July 9, 2018 for all supervisory and non-supervisory employees at grades GS-15 and below or equivalent, employees in EJ and EK pay bands IV and V in the Excepted Service, and hourly employees.

2. Manager and Employee Assistance

For assistance using ePerformance contact the [HR User for your organization](#), or HR Help (503-230-3230, hrhelp@bpa.gov).

3. Administrative Changes

BPA Human Resource Directive (HRD) 410-07 and 410-08 are cancelled. The HRD is replaced by DOE Order 331.1D with the administrative changes or clarifications identified. The table below contains the location of administrative changes and clarifications of DOE Order 331.1D applicable to the Bonneville Power Administration. Applicable Desk Reference Guides contain implementing guidance.

Page	Paragraph	Changed	To
14	Section 4(f)(2)(a)	(a) A covered employee who is employed by the Department on September 30 must have a summary rating of ME or above for the current appraisal period.	a) A covered employee who is employed by the Department on September 30 must have a summary rating of ME or above for the current appraisal period, except for a BPA hourly or non-supervisory annual employee must have a summary rating of ME or above on October 31 for the current appraisal period.



Page	Paragraph	Changed	To
17	Section 4 (f)(6)	Add (i)	(i) Business Units (BU) shall give no more QSIs than allowed per limits established based on budget restrictions and/or OMB/OPM/DOE guidance. QSIs are funded from BU budgets and shall not be reallocated from BU recognition program budgets.
18	Section 4(g)(1)	Add (h), (i), (j), and (k)	<p>(h) Immediate supervisors approve on-the-spot (OTS) and time-off-awards (TOA) for employees under their immediate supervision. Individual or group special act and service awards (SAS) totaling less than \$10,000 require next higher-level manager approval.</p> <p>(i) The Front Office approves Special Act group awards totaling \$10,000 or more .</p> <p>(j) Appendix D of this Supplement contains executive and managerial delegations of authority for BPA’s recognition program.</p> <p>(k) HCM employees directly involved in recruiting and hiring processes, including support employees, and BPA employees who refer an applicant who is a relative are ineligible for payment under the Employee Referral Program (ERP).</p>

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Page	Paragraph	Changed	To
18	Section 4 (g)(2)	(a) A SAS award consists of cash and/or time off in recognition of a special act or service performed in the public interest in connection with or related to official employment; and clearly exceeds the recognition afforded through the issuance of a performance award.	(a) A SAS award consists of cash and/or time off in recognition of a special act or service performed in the public interest in connection with or related to official employment; and clearly exceeds the recognition afforded through the issuance of a performance award. No SAS may be given for achievements and accomplishments directly identified in performance plans.
18	Section 4 (g)(2)	(b) The SAS award includes the On-The-Spot (OTS) award to provide immediate recognition for a significant deed or accomplishment performed with exceptional quality under difficult or unusual circumstances.	(b) The SAS award includes the On-The-Spot (OTS) award to provide immediate recognition for a significant deed or accomplishment performed with exceptional quality under difficult or unusual circumstances. No SAS or OTS may be given for achievements and accomplishments directly identified in performance plans.
19	Section 4 (g)(2)	(f) The amount of a cash or time-off award for a special act or service is based on the tangible/intangible benefit to the organization. All nominations must: (1) contain the approving official's signature and date; (2) identify and describe the scope of the act; (3) demonstrate its significance to mission, goals, and/or objectives; (4) justify the award amount by following the scale in Appendix B and (5) show that the action is beyond the scope of the employee's job duties.	(f) The amount of a cash or time-off award for a special act or service is based on the tangible/intangible benefit to the organization. All nominations must: (1) contain the approving official's signature and date; (2) identify and describe the scope of the act; (3) demonstrate its significance to mission, goals, and/or objectives; (4) justify the award amount by following the scale in Appendix B of this Supplement; (5) show that the action is beyond the scope of the employee's job duties; and (6) HCM must be consulted for SAS awards over \$7,500. The Front

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			Office must approve individual SAS award greater than \$1,000 and group awards totaling more than \$10,000.
19	Section 4 (g)(2)	Add (g)	(g) HCM employees directly involved in recruiting and hiring processes, including support employees, and BPA employees who refer an applicant who is a relative are ineligible for payment under the Employee Referral Program (ERP).
19	Section 4 (g)(2)	Add (h)	(h) Monetary amounts must be based on the scale in Appendix B of this Supplement with the following minimum/maximum amounts: 1. OTS: \$120/\$300 for an individual employee; there is no total maximum amount for a group award; and 2. SAS: \$300/\$7,500 for an individual employee; there is no total maximum amount for group award. A manager seeking to award an individual SAS over \$7,500 should consult with HCM. The Front Office must approve individual SAS greater than \$1,000 and group awards totaling more than \$10,000.

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19	Section 4 (g)(3)	(c) Part-time employees or employees with an uncommon tour of duty, may not be granted time off (performance and non-performance based) that exceeds the average number of hours of work in the employee's biweekly scheduled tour of duty. For example, if an employee's scheduled tour of duty is 64 hours biweekly, the employee may be granted up to 64 hours of time off during the fiscal year, and cannot exceed 32 hours for a single achievement. See Appendix C as a reference for determining time off not based on a performance rating.	(c) Part-time employees or employees with an uncommon tour of duty, may not be granted time off (performance and non-performance based) that exceeds the average number of hours of work in the employee's biweekly scheduled tour of duty. For example, if an employee's scheduled tour of duty is 64 hours biweekly, the employee may be granted up to 64 hours of time off during the fiscal year, and cannot exceed 32 hours for a single achievement. See Appendix C of this supplement for determining time off not based on performance ratings.
20	Section 4 (g)(3)	Add (h) and (i)	(h) TOAs are non-monetary; however, the imputed value counts toward BPA's individual per year award limit and the cost is allocated to the Individual/ Group Results funding pool. (i) BPA honors unused TOAs for employees transferring in from other Federal agencies.
20	Section 4 (g)(4)	Add (b)	(b) Success Share 1. No payout will occur if BPA does not make its scheduled annual payment to the Department of the Treasury, or BPA does not have positive net revenue as expected at the start-of-year (budget). 2. Eligible BPA hourly and annual employees share equally in payouts. BPA hourly and annual employees with "Meets

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			<p>Expectations” or higher performance ratings who were in pay status for a minimum of 1,760 hours during the fiscal year are eligible for payouts, including those retiring during the year. Share amounts will be pro-rated for eligible employees who were in a pay status with BPA for less than 1,760 hours during the fiscal year (but 320 hours or more) based on the number of hours in a pay status, i.e., the number of hours in a pay status at BPA divided by 1,760.</p> <p>3. Ineligible employees: Employees in a pay status with BPA less than 320 hours during the fiscal year and employees who separate, except by retirement, from BPA prior to the end of the last full pay period in the fiscal year, as well as any employee who is involuntarily separated for cause after that date but prior to the actual effective date of the BPA Success Share pay-out, are not eligible for payouts.</p> <p>4. The minimum payout will be \$100. Any payout less than \$100 will be rounded up to the minimum.</p> <p>5. BPA’s Deputy Administrator, Chief Operating Officer (COO), and Chief Administrative Officer</p>

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			(CAO) determines whether BPA Success Share targets and criteria for payout are met and approves Success Share celebrations coordinated by Public Affairs. A recommendation regarding payouts is sent to the Administrator for approval.
21	Section 4(g)(6)	Add (e) and (f)	<p>(e) No employee (supervisory or non-supervisory) may give informal recognition to any supervisor in their chain-of-command; nor may any supervisor accept such recognition from any subordinate within their chain-of-command.</p> <p>(f) When a supervisor purchases informal recognition item for each direct report, the supervisor may also receive the item provided the next higher level manager approved the purchase.</p>

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Appendix B: Monetary Awards Scales for Tangible and Intangible Benefits

Monetary Awards Scale for Intangible Benefits for Special Acts or Services, Suggestions, Inventions			
VALUE OF BENEFIT	Extent of Application		
	Limited Affects functions, mission, or personnel of one office, e.g., field site office or one office within a BPA Business Line. Affects a small area of science or technology.	Extended Affects functions, mission, or personnel of more than one office, e.g., more than one field site office or offices within a BPA Business Line. Affects an important area of science or technology.	Broad Affects functions, mission, or personnel of an entire BPA Business Line or BPA-wide. Affects a broad area of science or technology.
Moderate Change or modification of an operating principle or procedure with limited impact or use.	\$120	Up to \$200	Up to \$300
Substantial Change or modification of an operating principle or procedure; an important improvement to the value of product, activity, or program.	Up to \$300	Up to \$425	Up to \$525
High Complete revision of a basic principle or procedure; a highly significant improvement to the value of a product, major activity, or program.	Up to \$550	Up to \$650	Up to \$750
Exceptional Initiation of a new principle or procedure; a superior improvement to the quality of a critical product, activity, or program.	Up to \$775	Up to \$875	Up to \$1,000

Monetary Awards Scale for Tangible Benefits	
Savings to Government	Awards Amount
Up to \$10,000	10 percent of the benefits
\$10,000 - \$100,000	\$1,000 for the first \$10,000 in benefits, plus 3 percent of benefits over \$10,000
\$100,001 - more	\$3,700 for the first \$100,000 in benefits, plus .005 of benefits over \$100,000. Award amount should not exceed the recipient's annual salary

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Appendix C: Time-Off Award Scale for Tangible/Intangible Benefits

Time Off Award Scale for Tangible/Intangible Benefits	
Value of Employee's Contribution	Hours to be Awarded ¹
<i>MODERATE</i> ³ – A contribution to a product, program or service to the public which is of sufficient value to merit formal recognition. Beneficial change or modification of operating principles or procedures. An act performed with exceptional quality under difficult or unusual setting.	1-10 hours
<i>SUBSTANTIAL</i> – An important contribution to the value of a product, activity, program or service to the public. Significant change or modification of operating principles or procedures. An act performed with exceptional quality under difficult or unusual settings.	11-20 hours
<i>HIGH</i> – A significant contribution to the value of a product, activity, program or service to the public. Complete revision of operating principles or procedures with considerable impact.	21-30 hours
<i>EXCEPTIONAL</i> – A superior contribution to the quality of a critical product, activity, program or service to the public. Initiation of a new principle or major procedure with significant impact.	31-40 hours

¹TOA are non-monetary; however, the impute value counts toward BPA's individual per your award limit and the cost allocated to the Individual Awards Results funding pool.

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Appendix D: List of Organizations Whose Executives and Managers Have Delegated Authority to Manage Administration of BPA’s Recognition System

Notes: The table below lists the organizations having delegated authority to manage the administration of various parts of BPA’s recognition system. This authority is vested in the most senior executive or manager in such organizations. In some cases, the Senior VPs for Power Services and Transmission Services have the authority to further delegate this responsibility to lower-tier organizations.

Organizational Routing	Level to Which Authority is Delegated
	Administration of Individual/Group Results Fund (other than Performance Awards)
All N(includes J)	N (may be delegated to Tier II)
All E	E
All CORPT (A, C, D, F, L, S, K, KS)*	CORPT (may be delegated to Tier II)
All P	P (may be delegated to Tier II)
All T	T (may be delegated to Tier III in TF; otherwise, may be delegated to Tier II)

*C is an established organization with CG, CN, and CB

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4. Revision History

This chart contains a history of the revisions and reviews made to this document.

Version Number	Issue Date	Brief Description of Change/Review
1.0	01/25/2019	Cancellation of HRD 410-07, dated 10/20/2017 and HRD 410-08. Initial Supplement for publication of DOE Order 331.1D, dated 07/09/2018.

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